

HOMELAND SECURITY ENTERPRISE ARCHITECTURE TRANSITION STRATEGY

September 15, 2003



Executive Summary

► The Transition Strategy Is:

- The First Step In Developing A Detailed Transition Plan
- A Strategy To Implement And Realize The Mission Benefits From Implementing The HLS Target Architecture
- A Vehicle For Sharing Information With State, Local, And Federal Agencies

Transition Strategy Developed By:

- Assessing And Evaluating The Current State of Information Technology
- Understanding HLS Target Architecture Requirements
- Developing Conceptual Projects To Drive To The Target

► Transition Strategy Approach:

- Is Principle Based, Developed According To A Structured Approach
- Addresses Key Challenges
- Is Benefit Focused

► Transition Strategy Consists Of:

- Key Conceptual Projects
- Potential Sequencing Of Key Conceptual Projects
- Potential Benefits And Milestones Timeline

Transition Strategy – Executive Summary

Challenge	Objective To Meet Challenge	Strategy To Meet Objective	Key Conceptual Projects	Near-term Benefits
Infrastructure inherited from legacy agencies does not interoperate effectively and is redundant	Unify infrastructure	Implement phased infrastructure upgrades, beginning immediately, focus on industry standards for inter-operability	 "Onedhs" infrastructure consolidation Information sharing technology 	 Centralized infrastructure services "one DHS"), one year Enterprise application integration, <one li="" year<=""> </one>
HLS created to prevent terrorist attacks, but information sharing to support this lags	Address immediate/ critical mission needs	Implement quick hit improvements, focus on initially on sharing data across existing IT applications, and external HLS organizations	 Quick hit - watch list Quick hit - state, local, industry needs survey 	 Share watch information, six months Private and public information needs, 6months
Congress has legislated that specific capabilities be implemented by specific dates (I.E., U.S. Visit capabilities)	Address legislated project dates (mandates)	Integrate existing systems to meet near-term legislated project commitments	 Threat identification and management Port of entry/exit management 	 Standard case management, <one li="" year<=""> Tracking and targeting at POE, <one li="" year<=""> </one></one>
Consolidation of multiple redundant corporate systems (E.G., Finance, HR) inherited from legacy agencies	Rationalize/ optimize corporate solutions	Identify best opportunities, move to implement consolidated HLS corporate solutions	 Finance management Human resources management 	 Standard financial accounts, <one li="" year<=""> Standardized payroll, six months </one>
DHS IT inherited from legacy agencies not architected with the new department's mission and required capabilities in mind	Provide new/ improved mission capabilities	Enable improvement in business processes; enable target architecture capabilities	 Threat identification and management Immigration benefits and revenue management 	 Unified intelligence, one year Standard visa and credentials, <one li="" year<=""> </one>

Transition Strategy – Executive Summary

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Transition Strategy

- Purpose
- Context
- Approach
- Key Conceptual Projects
- Proposed Sequence
- Next Steps
- Support for Information Sharing
- Detailed Example



Supplemental Materials

- DHS Risk Mitigation Strategy
- DHS EA Governance Strategy
- Complete Listing of Conceptual Projects
- Full Potential Sequence Chart
- Conceptual Project Alignments
- Quick Hits
- GAO Information Sharing Requirements Addressed



Supplied Separately

The Transition Strategy

Transition Strategy - Purpose

- Establish The Framework Necessary To Create A Detailed Transition Plan
- Develop A Strategy That Supports Mission Needs By Driving Toward The Target Architecture
 - Fielding Required Capabilities In A Sequence That Addresses HLS Priorities, Commitments, And Legislatively Required Projects
- ► Guide Challenging Modernization Investment Decisions
- Provide A Vehicle That Integrates State, Local, And Federal Organizations Into The HLS Architecture
- Provide Business Owners With Insight Into Business-Specific Projects That Will Be Necessary To Enable Information Technology Projects

Transition Strategy – Enterprise Architecture Context



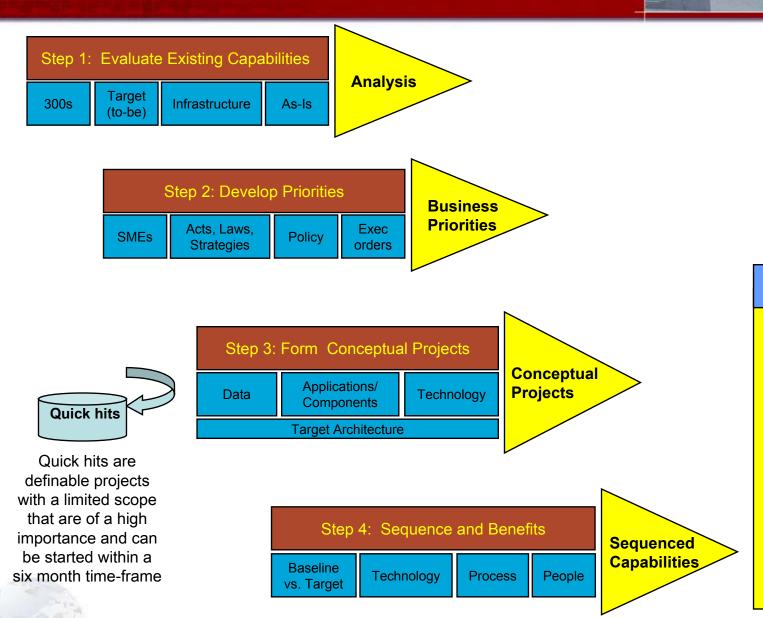
- Current State (As-is) Capabilities
- Target Architecture Requirements
- Mission And Business Needs
- Transition Strategy Defines Conceptual Projects
- The Transition Strategy Is Supported By:
 - A Governance And Change Management Process
 - A DHS EA Program Office That Utilizes A Risk Mitigation Strategy
- The Transition Strategy Is Based On Assumptions:
 - Funding And Organizational Decisions Will Be Made By Specific DHS Business Owners
 - Organizations May Own A Conceptual Project But Will Share Capabilities Across HLS

Transition Strategy – Approach Principles

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- Conceptual Projects Will Leverage Existing (Legacy) Information Technology Assets To The Maximum Extent Practicable
- Business Owners Will Own And Manage The Business Process Improvement And Change Management Sub-projects Required Prior To Technology Deployments
- Conceptual Projects Will Be Implemented In A Manner That Proactively Maintains Continuity Of Business Operations
- Conceptual Projects Will Provide Capabilities In The Most Efficient Manner Consistent With The Target Architecture And Business Case Analysis Results
- Proactive Acquisition Plans, Funding Strategies, And Program Management/Leadership Will Be Implemented To Ensure That The Resources Will Be Available To Perform The Transition Projects.

Transition Strategy – Approach

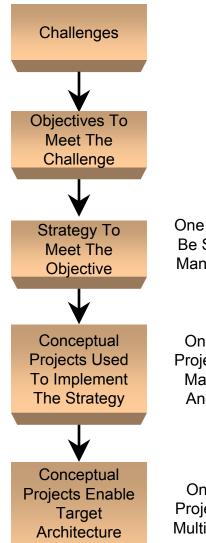


Transition Strategy

- Establishes the framework necessary to create a detailed transition plan
- Migrates HLS from current state (As-Is) to future state (To-Be)
- Sequences the enablement of capabilities over time based on HLS priorities and mandates

Transition Strategy – Approach

- HLS Challenges Are Met
 Through Strategies That
 Address Specific Objectives
- Strategies And Objectives Are Realized Through Conceptual Projects
- Conceptual Projects Enable Target Architecture Capabilities. Capabilities May Require Organizational, Process, And Technology Improvements
- Resulting Capabilities Deliver Business And Mission Benefits



Capabilities And Deliver Benefits

One Strategy Can Be Supported By Many Conceptual Projects

One Conceptual Project Can Satisfy Many Strategies And Challenges

One Conceptual Project Can Enable Multiple Capabilities

Conceptual Project Framework

 A Conceptual Project Is A Collection Of Sub-projects That Enable A Desired Target Architecture Requirement

- Conceptual Projects Are Composed Of Several Types Of Sub-projects
 - Modeling: Sub-projects That Focus On Improving Business Processes
 - Change Management: Sub-projects That Focus On People And Organizations
 - Enterprise Technology Solutions: Sub-projects That Focus On Technology (Enable Target Architecture Components And Applications)
- Conceptual Projects Can Be Enabled Over Several Phases And Time Parameters
 - Rationalize (6 Months): Focus Is On Immediate Needs, And Analysis Of Current State (Gap Analysis)
 - Stabilize (1-2 Years): Focus Is On Improving Capabilities, And Driving To Target Capabilities
 - Optimize (2+years): Focus Is On Enabling New Target Capabilities
- Some Conceptual Projects Are Key To Delivering Overall Capabilities To HLS
 - Address Multiple Legislative Project Dates
 - Enable Core Capabilities Used By Multiple Projects
 - Support Multiple Priorities
- Conceptual Projects
 - Support The Objectives Of The Transition Strategy
 - Enable DHS To Meet Challenges
 - Sub-project Relationships To Objectives Are Highlighted Throughout The Sequence By Color Coding
 - Time Frames For Conceptual Projects May Begin From The Execution Of The Transition Strategy
 - Specific Project Plans, Work Breakdown Structures, And Milestones Are Required To Determine The Actual Capabilities Enabled Within A Time Frame

Project Types

(Sequencing Key)

Unify Infrastructure

Address Immediate / Critical Mission Needs

Address Legislatively Required Project Dates

Rationalize/ Optimize Corporate Solutions

Provide New/ Improved Mission Capabilities

Time Frame	Selected Key Conceptual Projects	Benefits	Description
Six Months	Infrastructure Consolidation	Consolidate management of infrastructure operations	Provides the capability to integrate the management, operation, and provisioning of DHS networks. Begins the development of the unified DHS network: "One DHS"
	Threat Evaluation an Identification analysis of per and Management parties, and of		Provides the capability to organize and maintains information on people and organizations and their relationships relative to targets and areas of interest
	Quick Hit - Watch List	Share information on watch lists	Provides the capability to share watch list information via information-sharing technologies
	Quick Hit – E-grant integration	One central point for managing grants	Provides the capability (through an existing infrastructure) to ensure DHS grants are distributed and monitored consistently (includes Disaster Recovery and S&T Grants)
	Human Resource Management	Standardized payroll	Provides the capability to establish and unify DHS payroll processes and systems (leverages e-payroll integration)

Time Frame	Selected Key Conceptual Projects	Benefits	Description
One Year	Information Sharing Infrastructure	Legacy integration	This capability establishes technologies to integrate business processes, legacy applications, target applications, and target components.
	Infrastructure Consolidation	Integrated communications	This capability establishes a device independent architecture within DHS. This capability continues the development of the unified DHS network "One DHS."
	Infrastructure Consolidation	Improved infrastructure effectiveness	This capability builds upon the integrated communications, and network integration to provide a real-time ability to manage and control one DHS network. Capability continues the "One DHS."
	Threat Identification and Management	Improved ability to identify and apply countermeasures	Provides the capability to recognize patterns in threat information, establish and track specific cases, identify and implement specific countermeasures, and share information across DHS.
	Port of Entry/Exit Management	Improved integration of goods & persons management	Provides the capability to better manage the physical ports (persons/goods entering and exiting). Provides the capability to have an integrated funds management (collection of fees) between immigration and customs.
	Immigration Benefits and Revenue Management	Accurate credentials	Provides the capability to utilize the latest in technologies and business process integration to establish accurate and efficient credentials.
	Trade Benefits and Revenue Management	Improved ability to manage trade	Provides the capability to utilize the latest in technologies and business process integration to establish accurate and efficient import and export application, documentation, and revenue collection.
	Financial Management	Improved business information required to manage DHS finances	Provides the capability to have an integrated view of DHS financial commitments, accounting results, and investments.

Time Frame	Selected Key Conceptual Projects	Benefits	Description							
Two years +	Information Sharing Infrastructure	Improved ability to access records and legacy integration	This capability continues to improve upon the ability to integrate legacy applications and enables the capability to share specific records across DHS.							
	Infrastructure Consolidation	Improved infrastructure effectiveness	Provides the capability to offer the "One DHS" network as a managed service.							
	Infrastructure Consolidation	Improved Knowledge Management	Provides the capability to secure, track, and manage the intellectual property generated by DHS.							
	Port of Entry/Exit Management	Improved ability to manage removals	Provides the capability to track, analyze, and report on individuals removed.							
	Immigration Benefits and Revenue Management	Improves the ability to process immigration applications	Provides the capability to conduct an integrated background check through DHS and partner organizations. Establishes the capability to efficiently take applications and process them through DHS business processes.							
	Immigration Benefits and Revenue Management	Improved ability to track stays	Provides the capability to analyze, process, and evaluate the stays of non-U.S. citizens. Provides an integrated workflow which leverages threat capabilities developed across the architecture.							
	Human Resource Management	Improves the ability to Standardize employee information	Provides the capability to standardize the processes and technology used to manage employee benefits and information.							
	Financial Management	Improved business information required to manage DHS finances	Provides the capability to have an integrated view of DHS financial commitments, accounting results, and investments.							

Transition Strategy – Proposed Sequence

2+ years

<2years

<1year

- Conceptual Projects And Their Associated Capabilities Are Enabled Over Time
- Each Conceptual Project Aligns To Objectives
- Each Conceptual Project Is Sequenced Based On Its Alignment To Objectives
- ► The Detailed Sequence Strategy
 Displays All Sub-projects
 Required By The Conceptual <6 months
 Project
- Conceptual Projects Provide Target Capabilities And Include Other Non-technology Projects Focused On Business Process And Organizational Improvements

Sequencing Diagram

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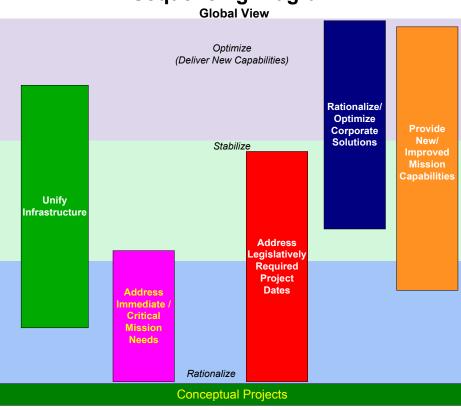
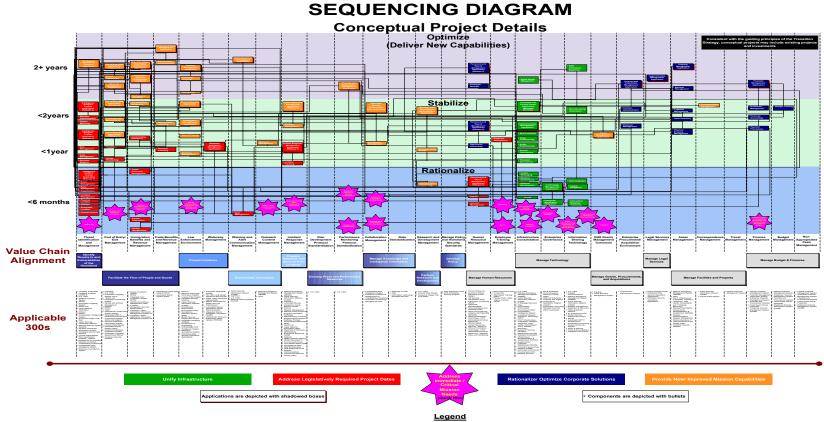


Chart Displays, at a High-level, the Sequence of the types of Conceptual Projects As Shown on the Detailed Sequence Diagram

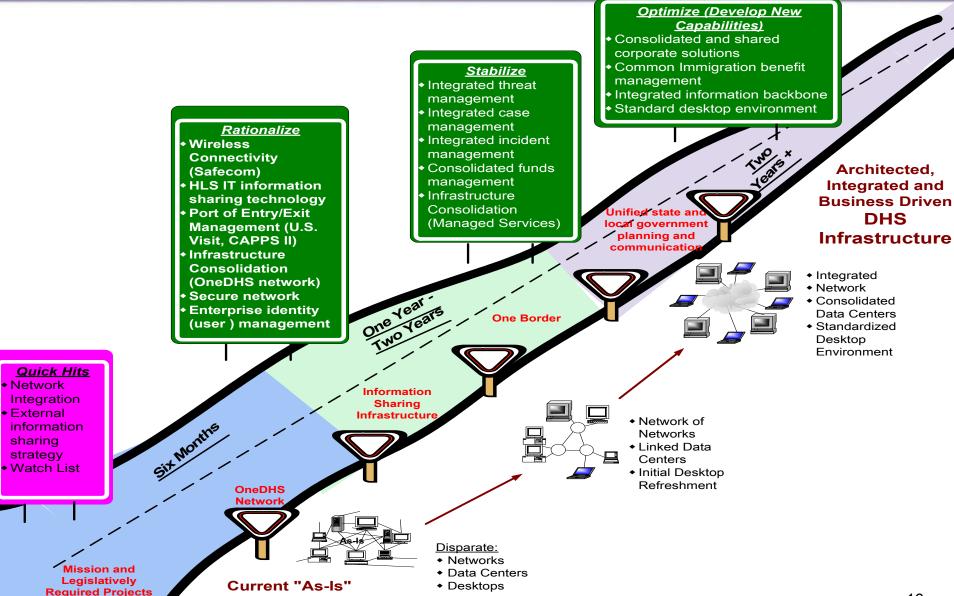
Transition Strategy – Proposed Sequence



- Conceptual Projects Enable Specific Components And Applications (Positioned In Swim Lanes)
- ► The Phases Are On The Vertical Axis. The Color Of Each Project Visually Relates The Project Back To The Objective It Addresses

Transition Strategy - Enterprise Architecture Roadmap

Legacy Position



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Transition Strategy – Technology Roadmap

Rationalize

Secure Network

Management

Enterprise

Identity

<u>Stabilize</u>

Server/Storage
 Consolidation

- Common Desktop
- Enterprise System
 Assurance
- Collaboration Infrastructure
- Managed Services Consolidation / Monitoring
- Pervasive Device Architecture

Optimize (Develop

New Capabilities)

 DHS Information Backbone

Architected Integrated DHS IT

Infrastructure

- Integrated
- Network
- Consolidated
 Data Centers
- Standardized Desktop Environment

Quick Hits

- Network Integration
- External information sharing strategy

Current Legacy
Agency-based
Technology
Infrastructure

Information Sharing



Disparate:

- Networks
- Data Centers
- Desktops

- Network of Networks
- Linked DataCenters





Transition Strategy – Next Steps

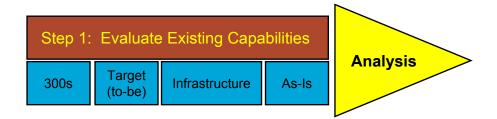
- Implement "Quick Hits"
- Communicate HLS Transition Strategy
 - To State, Local, Tribal, And Other Federal Agencies
 - Within DHS, To All Directorates, Bureaus, And Elements
- Develop The Transition Plan
- Align Exhibit 300s With Transition Plan
- Put Management Prerequisites For Transition In Place Consistent With The 300 Investment Management Process (Acquisition Plans, Funding Strategies, Program Management)
- **▶** Establish Enterprise Architecture Governance Process

Detailed Example

Transition Strategy – Detailed Example

- ► Evaluate Existing Capabilities
- **▶** Develop Priorities
- ► Form Conceptual Projects
 - Relate Conceptual Projects To Priorities, Focus Areas, And Themes
 - Relate Conceptual Projects To Exhibit 300s
 - Relate Conceptual Projects To Issues Found In The As-is Analysis
- **▶** Sequence Conceptual Projects
 - Identify Conceptual Project's Specific Benefits

Step 1: Evaluate



- Issues Found In The As-is
- Legislated Projects (300s)
- Schedule For Current 300s And Current Project Dates
- ► Legacy Applications Supporting Target-Architecture Requirements
- ▶ Gap Between Current State (As-is) And Target-Architecture Requirements

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Step 1: Evaluate

Sample Set Of Issues Found In The As-is Evaluation:

 Activities (Such As Securing The Border, Providing Intelligence Data, And Identifying Targets Of Interest) Are Conducted By Many Of The DHS Legacy Agencies

- A Clear And Consistent Method Of Sharing Information And Data Across DHS Does Not Exist
- The Ability To Prevent And Respond To Terrorist Events Is A Function Identified Within At Least 46 Legacy Agency Applications
- DHS Has In Excess Of 1000 Servers And 1000 Various Telecommunications Circuits Clustered Throughout The United States
- A Standard Definition Of The Types Of High-level Entities (Data Objects) Required To Support Their Missions Was Not Uniformly Available From All Legacy Agencies
- DHS Initiatives (Office Of Management And Budget [OMB] Exhibit 300s) Have Significant Overlap
- Real-time Operational Status And Readiness Availability Is An Imperative Not Addressed At The Enterprise Level

Sample Set Of Legislatively Required Project Dates:

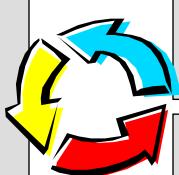
 Enhanced Border Security And Visa Entry Reform Act Of 2002 Require Certain Components To Be Enabled In Order To Support U.S. Visit

Step 2: Identify Business Priorities



Eight High-level Priorities:

- Secure Borders And Transportation System
- Secure Ports And Ensure Safety In Waterways
- Improve Immigration Services
- Strengthen All Other Missions
- Improve Information Analysis And Infrastructure
- Prepare And Respond To National Emergencies
- Advance And Harness Science And Technology
- Protect National Leaders And Suppress Counterfeiting



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Priorities Derived From:

- Legislation/Acts
- SMEs
- DHS Initiatives

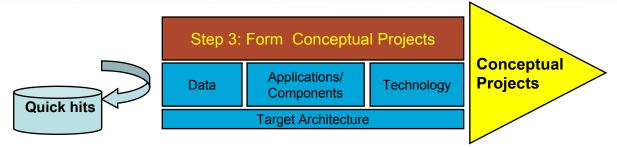
Themes:

- Information Sharing
- Creation Of Smart Borders
- Information Analysis
- Infrastructure

Focus Areas:

- Intelligence Information
- Targeting
- Enterprise Solutions
- Identity Credentialing
- Readiness And Recovery
- Infrastructure
- Information Security

Step 3: Develop Conceptual Projects



- Identify The Target Business Activities
 - Based On Target Business Model
 - Many Business Activities Support One Conceptual Project
 - Business Activities Do Not Map Directly To More Than One Conceptual Project

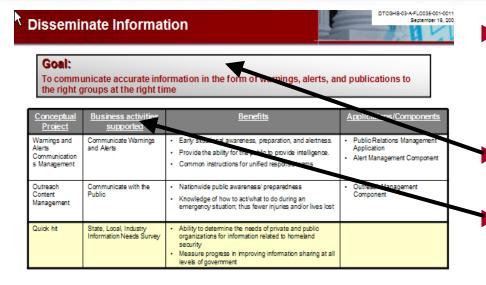
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- Align Business Activities To Priorities
- Identify Conceptual (Logical) Groupings Of Business Activities That Align To Priorities
- Conceptual Projects Represent Logical Groupings Of Business Activities (Project Focused On Deliver Capabilities)
 - Business Activities Enable Target Components And Applications
 - One Conceptual Project Can Enable Many Components And Applications
 - Some Conceptual Projects Consume Applications And Components Enabled by
 Other Conceptual Projects

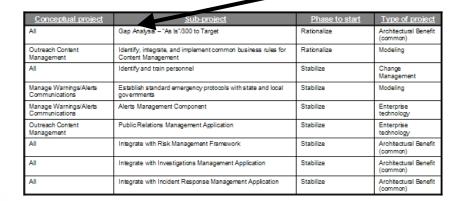
Step 3: Develop Conceptual Projects

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Disseminate Information (continued ...)



- Conceptual Projects Deliver
 Capabilities That Improve DHS
 Ability to Perform Value Chain
 (Mission) Activities
- Conceptual Projects Have Overall Goals (Purpose For The Projects)
- Conceptual Projects Support
 Business Activities And Have
 Desired Benefits
- Conceptual Projects Have
 Detailed Sub-projects That Are
 Required To Deliver The
 Capabilities
- ► Full Set Of Conceptual Projects And Their Details Are Contained In The Supplemental Materials

Step 3: Develop Conceptual Projects

Sub-projects Are Focused On:

- Modeling (Process) Activities: These Sub-projects Typically Seek To Improve Business Rules, Evaluate Current Capabilities Against Future Requirements, Evaluate Current And Near-term 300 Requests, And Help To Improve Standards And Procedures.
- Change Management (People) Activities: These Sub-projects Seek To Improve Organizational Collaboration And Cooperation. Some Of These Projects May Result In Organizational Changes, Some In New Training Programs, And Some In Improved Procedures.
- Enterprise Technology Solutions: These Sub-projects Implement Components And Applications Required To Support The Business Activities. These Solutions Are Sequenced As Part Of The Sequence Strategy.

Note: Each conceptual project contains a sub-project called As-Is/Target Gap analysis. This sub-project identifies target requirements and determines the gap between current capabilities and target requirements.

Step 3: Develop Conceptual Project

Conceptual Projects Map To:

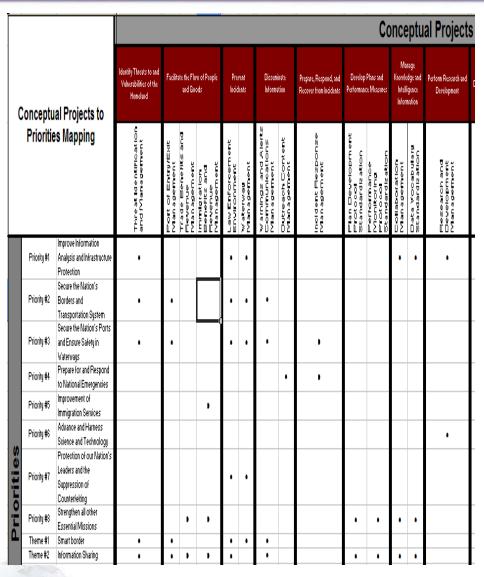
- Priorities
- -300s
- Issues Found In The As-is Analysis
- Target Architecture Requirements

► The Mappings Help To:

- Create And Define Conceptual Projects
- Ensure Priorities Are Addressed
- Sequence

Conceptual Projects Map to Priorities

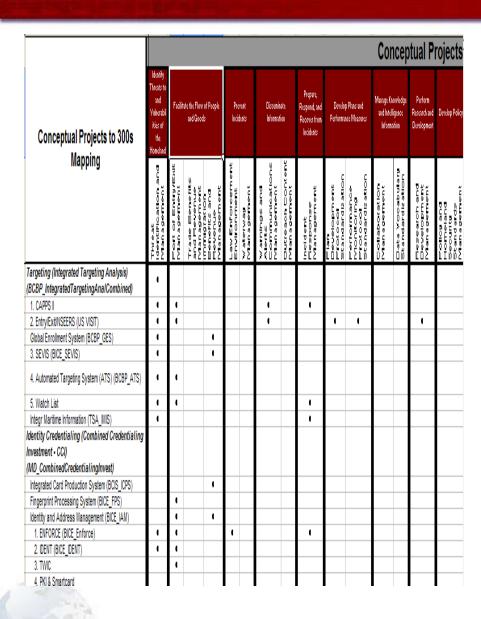
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- Conceptual Projects Support Multiple HLS Priorities, Themes, And Focus Areas
- Refer To Supplemental Materials For Detailed Alignment Of Conceptual Projects To Priorities, Themes, And Focus Areas

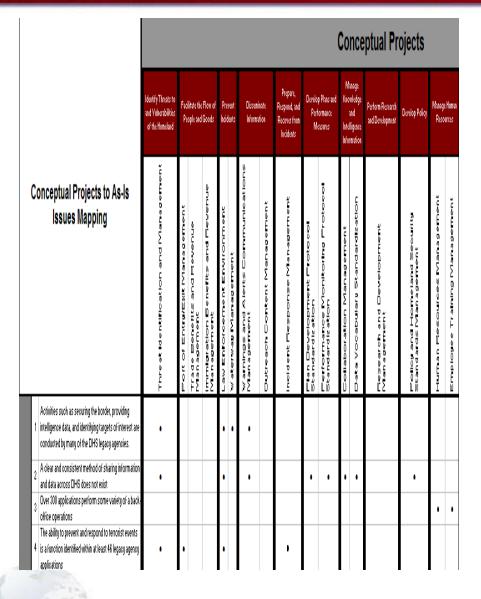
Conceptual Projects Map to Multiple 300s

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- ▶ 300s Mapped To Conceptual Projects May Identify Existing Capabilities That Can Be Reused Through Integration Technologies To Satisfy Target Architecture Requirements
- ► The Gap Analysis Projects (Within Each Conceptual Project) Will Determine The Extent To Which Current 300s Can Be Used
- ▶ Refer To Supplemental Materials For Detailed Mapping Of Conceptual Projects To 300s

Conceptual Projects Map To As-Is Issues



- Each Conceptual Project Should Address Issues Found Within The As-is Analysis
- Refer To Supplemental
 Materials For A Detailed
 Listing Of Conceptual
 Projects To Issues Found In
 The As-is

Conceptual Projects Map to Target Architecture Components and Applications

- Each Conceptual Project Can Enable More Than One Target Architecture Component Or Application
- Some Conceptual Projects May Not Enable Components Or Applications, But Will Consume Them
- Refer To Supplemental Materials For Detailed List Of Conceptual Projects To Target Architecture Applications And Components

			Conceptual Projects																		
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Applicat I (wh	ion/ Component Mapping ere each is eveloped)	Threat Identification and Management	Port of Entry/Exit Management Trade Constite and Revenue Management	Immigration Benefits and Revenue Management	Law Enforcement Environment Waterway Management	Warnings and Alerte Communications Management	Outreach Content Management	Incident Response Management	Plan Development Protocol Standardization	Performance Monitoring Protocol Standardization	Collaboration Management	Data Yokabulary Standardization	Research and Development Management	Policy and Homeland Security Standards Management	Human Resources Management	Employee Training Management	IT Information Sharing Technology	Introstructure Consolidation Enterprise Government	OHS Grants Management Commons	Enterprise Procurement Acquisition Environment	Legal Service Management
	Applications																				
APP025	Command and Control Center																	•			
APP021	Communications										П										
APP015	Management Contract and Acquisition Management																				
APP002					٠																
APP020																					
APP003	System	•																			
APP007			-		\perp		_		_		-	_			L		_	\perp	٠		
APP001	Homeland Security Collaboration Zone										٠										
APP004				•																	
APP005	Incident Response Management							•													
APP006	Toolset	-																			
APP008	International Trade Management		•																ĺ		
APP010					•																
APP022																					•

Step 4: Sequence and Benefits

► Once The Conceptual Projects Are:

- Identified And Described
- Mapped To Priorities
- Mapped To Mandates
- Mapped To 300s
- Mapped To As-is Issues

► They Are Then Ready To Be Sequenced By:

- Legislatively Required Project Dates
- Priorities
- Enabled Components And Applications

Step 4: Sequence and Benefits



- ► Target Architecture Is Based On The "Implement Once Re-Use Many" Principle
- ► To Deliver Capabilities, Applications Consume Components, And Some Components Consume Other Components
- ► If An Application Or One Its Components Falls Within The Requirements Of A Mandate, Then The Components Required To Meet The Mandate Can Be Enabled Through Multiple Conceptual Projects Within The Timeframe Required By The Mandate

Step 4: Sequence and Benefits



- Rationalize (6 Months): Determine The Correlation Between Current IT Assets And The Target Architecture. Identify Redundancies And Gaps Between Current Projects
- 2. Stabilize (1 -2 Years): Eliminate Selected Redundancies And Unify Infrastructure
- 3. Optimize (Deliver New Capabilities) (2 Years +): Implement Incremental Improvements To Build Portions Of The Target Architecture. Implement Major New Capabilities In Accordance With The Target Architecture
- Placement Within Phases (Sequence) Determined By:
 - Legislated Project Dates (Mandates)
 - Priorities
 - Dependencies (I.E., The Capability To Manage Cases Is Enabled Through One Conceptual Project But Consumed By Others)
- ► Final Result Is The Transition Strategy Sequence Diagram Included Within The Supplemental Materials